Shared Services: Acquisition Challenges

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Why Shared Services?

Challenges

Antiquated legacy systems

Poorly designed processes

Budget constraints

Understanding life cycle costs

Data rights

Cyber security

Opportunities

Transforming people, processes, and technology

Workforce of the future

- 9 to 5 is dead
- Gig economy
- Knowledge economy

Rapid tech change

- Artificial intelligence
- Robotics



Acquisition: A Balancing Act

- Government aims to make best use of taxpayer dollars
- Procurement interests can be in conflict
 - Lowest price vs. public policy objectives
 - e.g. sourcing requirements, socio-economic and small business participation
 - More expensive tailored solutions vs. less expensive standard configurations



Considerations for Acquiring Shared Services

Shared Service Objectives

- Standardization
- Scalable
- Reduce Costs and Contract Duplication

Acquisition Objectives

- Protect tax dollars
- Best value
- Socio-economic goals
- Competition





Standardization vs. Customization

Acquisition Trade-offs



Impact	Standardization	Customization
Efficiency	More	Less
Contracts	Less	More
Competition	Less	More
Small Business Participation	Less	More



Case study: Commercial e-Commerce Portals

- Required by Section 846 of FY2018 National Defense Authorization Act (NDAA)
- GSA charged with establishing e-commerce portals to:
 - Leverage commercial technology
 - Streamline purchasing
 - Improve buyer experience
- Challenges:
 - Rethink "what is competition?"
 - Promote competition: how many portals?
 - How to balance public policy objectives (e.g. sourcing requirements) vs. ease of procurement





Acquisition Considerations

Competition

- What are barriers to Federal participation?
- Is a critical mass needed?
- How many contracts to award?
- How do we ensure socio-economic and small business participation?
- How do we maintain a healthy marketplace?

Contracts

- What contract types work for various solutions?
 - $\circ~$ e.g. fixed price or "pay-by-the-drink" model
- How do we incentivize contractors?
 - Performance vs. outcome based
- How do we ensure the Government isn't locked in to one provider?



What's the Impact of A-76?

• OMB Circular A-76, "Performance of Commercial Activities"



- Whenever commercial sector performance of a Government operated commercial activity is permissible, in accordance with this Circular and its Supplement, comparison of the cost of contracting and the cost of inhouse performance shall be performed to determine who will do the work.
- Current moratorium on conducting competitions
- Impact of FAR clause 52.207-3 -- Right of First Refusal of Employment



Other Acquisition Challenges?

• What have we missed?

GSA

• What are your experiences?



Next Steps

Share your Acquisition Challenges, Use Cases, Lessons Learned & Best Practices

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Thank You

